# CITY COUNCIL UPDATE ON THE PLANNING STUDY FOR THE SOUTH LINDEN AVENUE AND SCOTT STREET CALTRAIN GRADE SEPARATION PROJECT

City Council Study Session August 20, 2020

**Public Works Department** 



### PROJECT DEVELOPMENT TEAM

- City of San Bruno
- City of South San Francisco
- Caltrain
- Consultants
  - AECOM (Lead Technical)
  - APEX (Public Outreach)
  - CDM Smith (Traffic)















### AGENDA

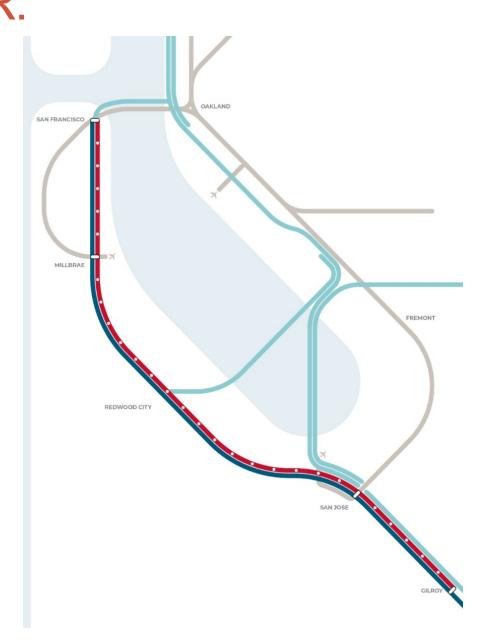
- Objectives
- Background
- Project Alternatives (train tracks)
- Pedestrian / Bicycle Crossing at Scott Street
- Community Feedback
- Staff Recommendation
- Answer Questions
- Receive Direction

### **OBJECTIVES**

- Provide Update to the City Council
- Provide Staff Recommendation
- Receive Direction from the City Council
  - Select a preferred alternative for train tracks
  - Select the preferred type of pedestrian/bicycle crossing at Scott Street

# CALTRAIN CORRIDOR: CURRENT PLANNING EFFORTS RELEVANT TO SAN BRUNO

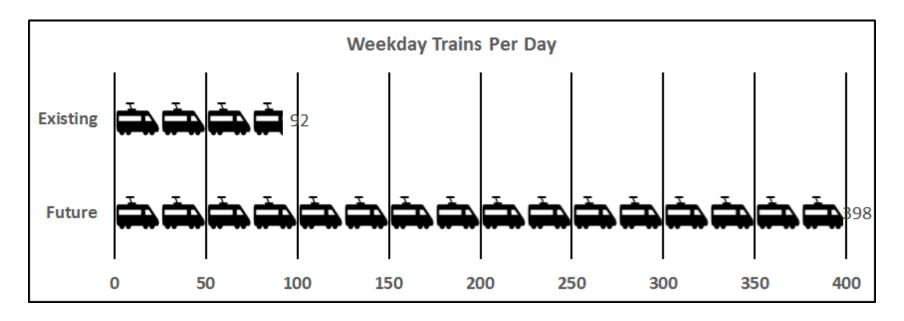
- Caltrain Business Plan Effort
- City-Led Grade Separation Efforts
- California High Speed Rail Project



#### **SERVICE CONCEPTS IN SAN BRUNO**



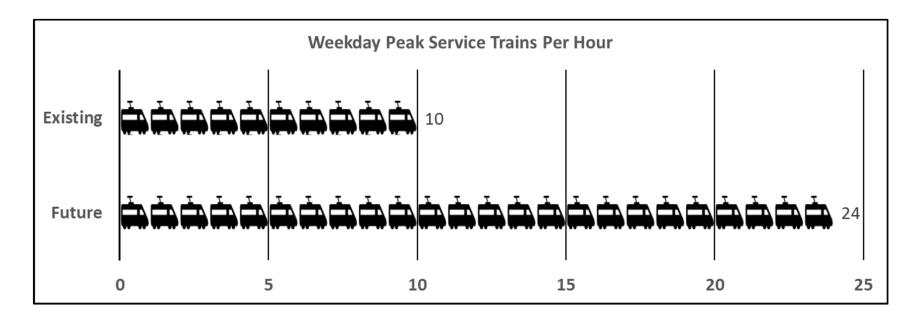
Long Range Service Vision (Adopted Moderate Growth Scenario): Weekday Trains Per Day



# Potential Higher Growth Level of Service: Weekday Trains Per Day

Could go as high as <u>478</u>.

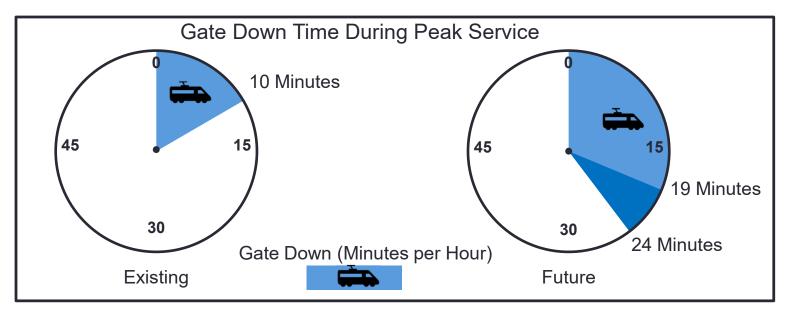
Long Range Service Vision (Adopted Moderate Growth Scenario): Number of Weekday Trains at "Peak" Hours



#### **Potential Higher Growth Level of Service**

Could go as high as 32 trains/peak hour.

# Long Range Service Vision (Adopted Moderate Growth Scenario): Gate Down Times at Peak Hours



#### **Gate Down Times During Peak Service Hours:**

Existing 10 minutes each hour

Moderate Growth\* 19 minutes each hour

High Growth\* 24 minutes each hour

Trains will be passing through San Bruno every few minutes.

#### CITY-LED GRADE SEPARATION EFFORTS

- Currently, numerous City-led grade separation projects underway and at various stages of development.
- Cities currently compete with each other for limited funding and priority.

#### CITY-LED GRADE SEPARATION EFFORTS

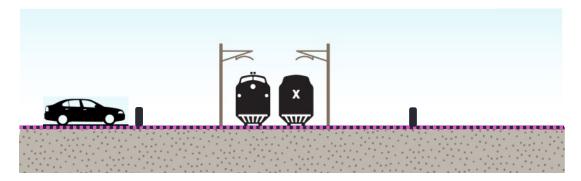


#### CITY-LED GRADE SEPARATION EFFORTS



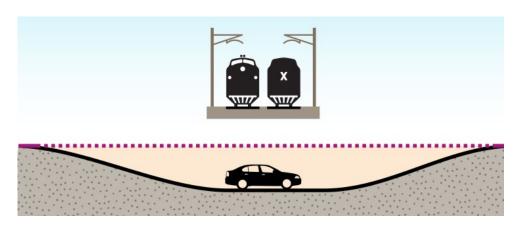
#### AT- GRADE

Road and tracks intersect at different elevations



#### **GRADE SEPARATION**

Road and tracks intersect at different elevations



#### WHY BUILD A GRADE SEPARATION?

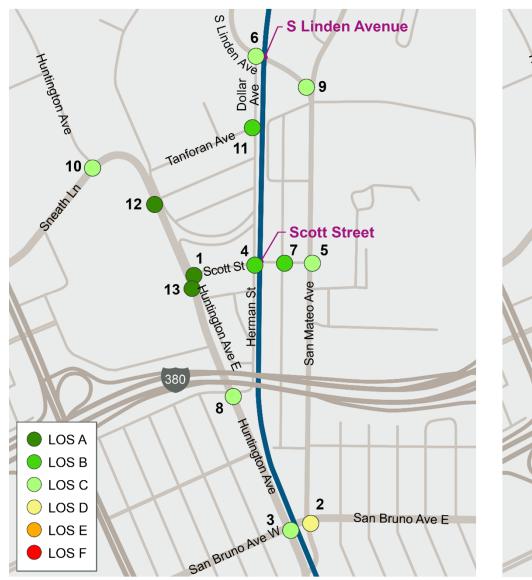
To protect the City of San Bruno, its residents, and its neighborhoods from the impact of more trains.

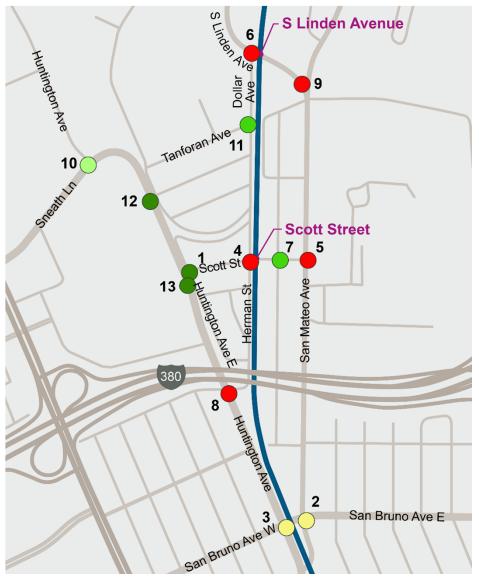
- Safety
- Congestion
- Noise

#### LOS – EXISTING ROADWAY NETWORK (AM PEAK)

#### **Existing Volume**

#### Option A 2045 Volume – Moderate Growth



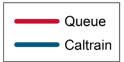


#### QUEUES – EXISTING ROADWAY NETWORK (AM PEAK) SCOTT STREET

#### **Existing Volume**



Source: Consultant Team's SimTraffic Analysis.



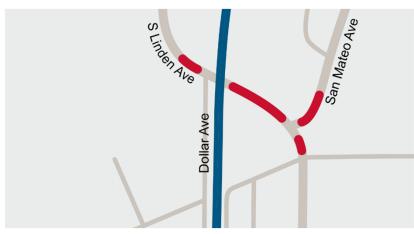
#### 2045 Volume - Moderate Growth



Source: Consultant Team's SimTraffic Analysis.

#### QUEUES – EXISTING ROADWAY NETWORK (PM PEAK) S. LINDEN AVENUE

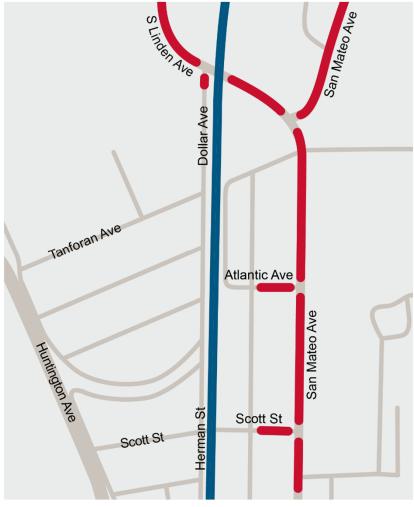
#### **Existing Volume**



Source: Consultant Team's SimTraffic Analysis.

# Queue Caltrain

#### 2045 Volume - Moderate Growth



Source: Consultant Team's SimTraffic Analysis.

#### THREE OPTIONS AT SCOTT STREET

A: No grade separation at Scott Street

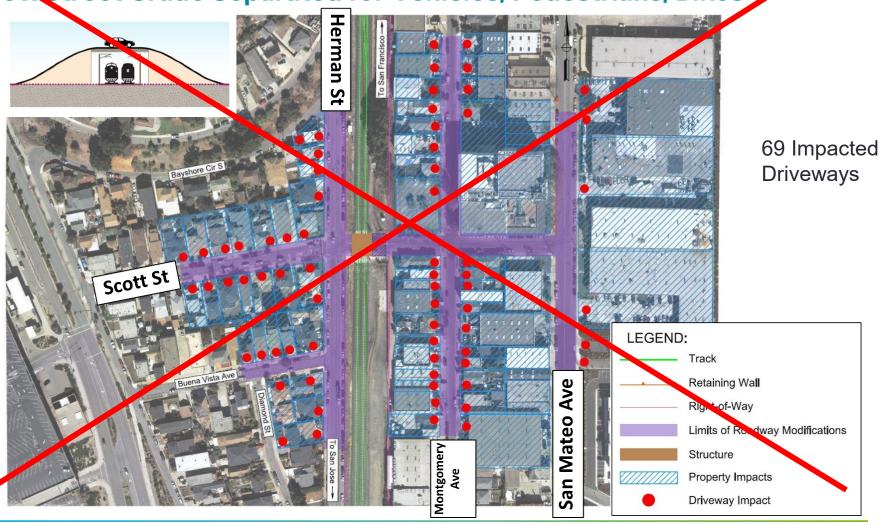
B: Scott Street grade separated for pedestrians and bicycles but closed to motor vehicles

C: Scott Street grade separated for pedestrians, bicycles, and motor vehicles (property impacts)

### PROPERTY IMPACTS – WORST CASE

**Option C-4: Rail at grade with Roadway Overpass** 

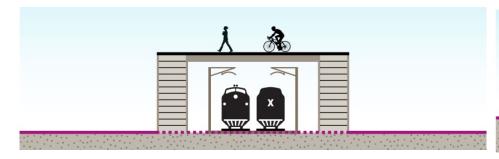
Scott Street Grade Separated for Vehicles, Pedestrians, Bikes



# SELECTED PLAN

Grade separation for pedestrians and bicycles but closed to motor vehicles

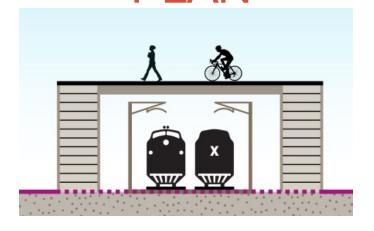
- Pedestrians and bicycle cross tracks using overpass or underpass
- Motor vehicles cannot cross tracks
- Motor vehicle traffic is diverted but overall congestion levels are better than do nothing in the future
- Eliminates conflicts between trains and other modes of travel
- Trains no longer have to sound horns

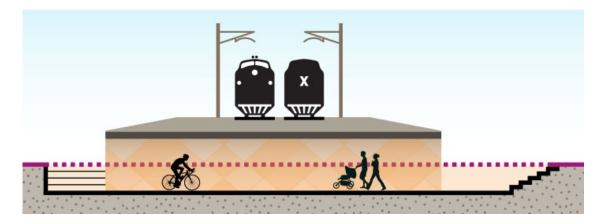




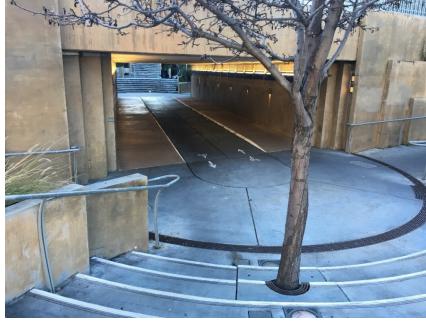
# SELECTED PLAN

Grade separation for pedestrians and bicycles but closed to motor vehicles

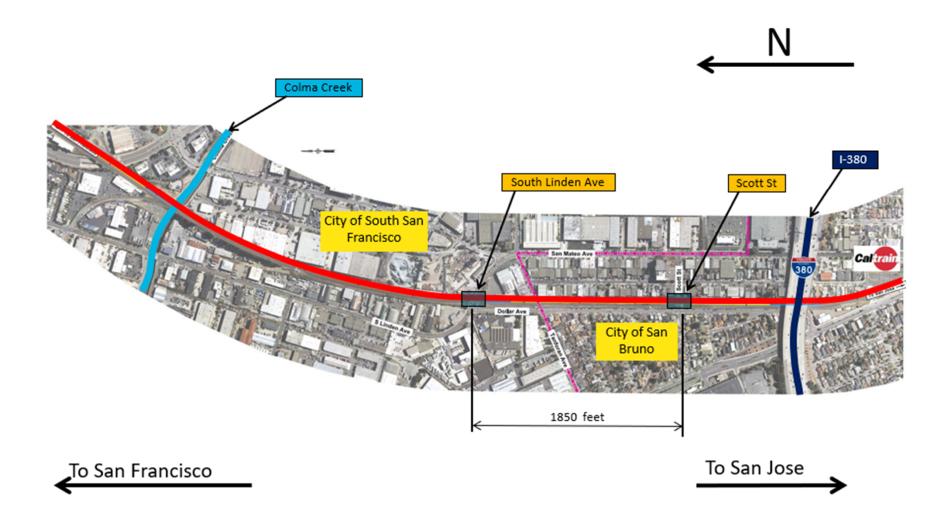








# PROJECT LOCATION MAP



# SUMMARY OF ALTERNATIVES

**ATTACHMENT 2** 

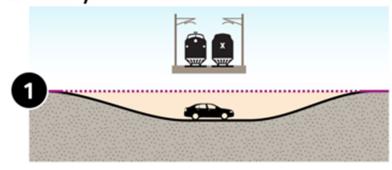
#### SUMMARY TABLE OF EIGHT GRADE SEPARATION ALTERNATIVES AT SCOTT STREET SOUTH LINDEN AVENUE AND SCOTT STREET GRADE SEPARATION PLANNING STUDY PROJECT

City of San Bruno, City Council Study Session on August 20, 2020

| SCOTT STREET PED/BIKE OVERCROSSING |   |  |  |   | SCOTT STREET PED/BIKE UNDERCROSSING   |  |   |  |   |  |
|------------------------------------|---|--|--|---|---|--|---|--|---|--|
| Railroad Tracks                    | Alternative 1:  | Alternative 2:   | Alternative 3:   | Alternative 4:  | Railroad Tracks   | Alternative 5:   | Alternative 6:  | Alternative 7:   | Alternative 8:  |  |
| Alternatives 1-4                   | Rail Partially Elevated   | Rail Partially Lowered   | Rail Remains At-Grade  | Rail Remains At-Grade                                     | Alternatives 5-8  | Rail Partially Elevated  | Rail Partially Lowered  | Rail Remains At-Grade                                    | Rail Remains At-Grade                                     |  |
| Scott Street<br>Concept            | Scott Street Rail Partially Elevated Pediffile Overcrossing (tracks raised 2.5 ft)      | Scott Street Rail Partially Lowered/ Pad Blac Overcrossing (tracks lowered 6 ft) | Scott Street Rail at-grade Ped/Bilke Overcrossing  |   | Scott Street<br>Concept   | Scott Street Rail Partially Elevated Pedidise Undercrossing (tracks raised 2.5 ft) | Scott Street Rail Partially Lowerd Positisk Undercozing (tracks lowered 6 ft) | Soot Street Rail argodol PediBike Undercrossing          |   |  |
| Elevation of                       | 33.5 feet above grade   | 25 feet above grade  | 31 feet ab   | ove grade   | Floor Elevation of  | 14 feet below grade  | 22.5 below grade  | 16.5 feet b  | elow grade  |  |
| Structure                          | er 50 20  |  |  |   | Undercrossing   |  |   |  |   |  |
| Elevation at Eye                   | 38.5 feet above grade   | 30 feet above grade  | 36 feet above grade  |   |   |  |   |  |   |  |
| Level (5.5 ft tall                 |   |  |  |   |   |  |   |  |   |  |
| person)                            | _   | _  | _  | _   |   | _  | _   |  | _   |  |
| Related So. Linden<br>Concept      | 0 12.5  | 2  | 3  | 4   | Related So. Linden Concept  | 0  | 2   | 0  | 4   |  |
| сольерг                            | South Linden Avenue<br>Rail Partially Elevated/<br>Roadway Partially Lowered            | South Linden Avenue<br>Rail Partially Lowered/<br>Roadway Partially Elevated     | South Linden Avenue<br>Rail at-grade/<br>Roadway Lowered   | South Linden Avenue<br>Raii at-grade/<br>Roadway Elevated | concept   | South Linden Avenue<br>Rail Partially Elevated/<br>Roadway Partially Lowered       | South Linden Avenue<br>Rail Partially Lowered/<br>Roadway Partially Elevated  | South Linden Avenue<br>Rail at-grade/<br>Roadway Lowered | South Linden Avenue<br>Rail at-grade/<br>Roadway Elevated |  |
| Scott Street<br>Rendering          |   |  |  |   | Scott Street<br>Rendering   |  |   |  |   |  |
| Advantages of                      | - Easier to construct than  | an undercrossing   |  |   | Advantages of   | - Easier for pedestrians to cross (shorter ramps)                                  |   |  |   |  |
| Overcrossing                       |   | ad operations during cons  | truction   |   | Undercrossing   | - Low visual impact  |   |  |   |  |
|                                    | - Potentially Less costly   |  | 1  |   |   |  |   |  |   |  |
| B. 1                               | - Community expressed preference for overcrossing due to concerns around undercrossings |  |  |   |   | NA difficulty  |   |  |   |  |
| Disadvantages of<br>Overcrossing   | <ul> <li>More difficult to cross (I</li> <li>Greater visual impact ov</li> </ul>        |  |  |   | Disadvantages of<br>Undercrossing   | - More difficult to construct than an overcrossing                                 |   |  |   |  |
| Overcrossing                       | - Greater visual impact of  | retail   |  | Ondercrossing   | - Greater impact to railroad operations during construction - Potentially more costly - More maintenance for stormwater |  |   |  |   |  |
| Staff Comments                     | Alternative for railroad  | Not recommended,   | Not recommended,   | Not recommended,  | Staff Comments  | Staff Recommended  | Not recommended;  | Not recommended,   | Not recommended,  |  |
|                                    | track preferred but   | tracks at San Bruno are  | and the state of t | similar to Alternatives 1                                 |   | Alternative with   | undercrossing deep  | similar to Alternatives 1                                | similar to Alternatives 1                                 |  |
|                                    | overcrossing expected   | lowered by 6 ft at a   | and 5, but with more   | and 5, but with more                                      |   | Ped/Bike Undercrossing   |   | and 5, but with more                                     | and 5, but with more                                      |  |
|                                    | to have substantial   | significant cost, for a  | property impacts at So.  | property impacts at So.                                   |   | due to shortest crossing   |   | property impacts at So.                                  | property impacts at So.                                   |  |
|                                    | visual impacts.   | minor benefit in   | Linden Ave   | Linden Ave  |   | distance and low visual  |   | Linden Ave   | Linden Ave  |  |
|                                    |   | overcrossing height.   |  |   |   | impact above ground  |   |  |   |  |

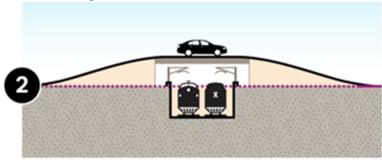
# FOUR ALTERNATIVES FOR TRAIN TRACKS SOUTH LINDEN AVE (SSF)

## Alternative 1: Hybrid (Track Raised, Linden Ave Lowered)



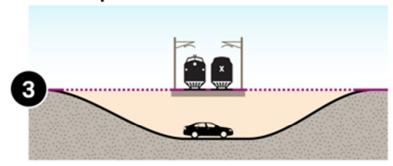
South Linden Avenue
Rail Partially Elevated/Roadway Partially Lowered

#### Alternative 2: Hybrid (Track Lowered, Linden Ave Raised)



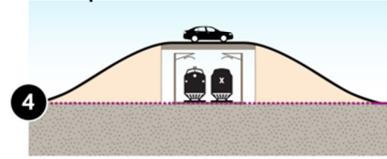
South Linden Avenue
Rail Partially Lowered/Roadway Partially Elevated

# Alternative 3: Rail at grade with Linden Ave Underpass



**South Linden Avenue** Rail at-grade, Roadway Lowered

#### Alternative 4: Rail at grade with Linden Ave Overpass



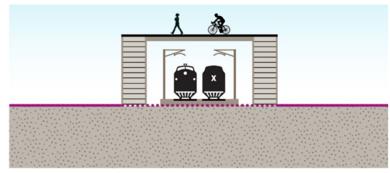
South Linden Avenue Rail at-grade, Roadway Elevated

# THREE ALTERNATIVES FOR TRACKS AT SCOTT STREET

- Tracks raised (2.5 feet) Alternatives 1 and 5
- Tracks lowered (6 feet) Alternatives 2 and 6
- Tracks stay at current elevation Alternatives 3, 4, 7, and 8
  - Treated as one alternative for San Bruno

# PEDESTRIAN / BICYCLE OVERCROSSING SCOTT STREET (SAN BRUNO)

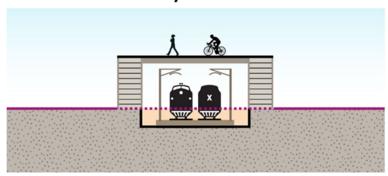
Alternative 1: Hybrid (Track Raised, Linden Ave Lowered)



**Scott Street** 

Rail Partially Elevated with a Ped/Bike Overcrossing

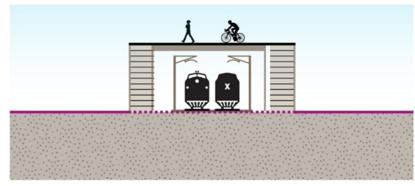
Alternative 2: Hybrid (Track Lowered, Linden Ave Raised)



**Scott Street** 

Rail Partially Lowered with a Ped/Bike Overcrossing

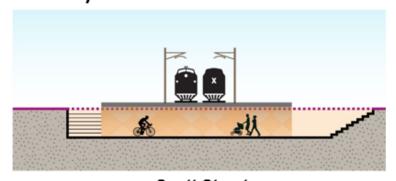
Alternatives 3 and 4: Rail at grade with Linden Ave Underpass or Overpass



Scott Street
Rail at-grade with a Ped/Bike Overcrossing

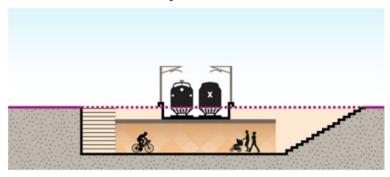
# PEDESTRIAN / BICYCLE UNDERCROSSING SCOTT STREET (SAN BRUNO)

Alternative 5: Hybrid (Track Raised, Linden Ave Lowered)



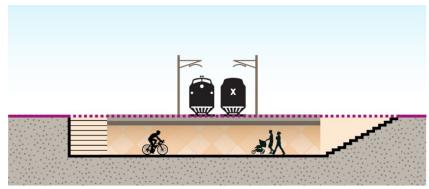
Scott Street
Rail Partially Elevated with a Ped/Bike Undercrossing

Alternative 6: Hybrid (Track Lowered, Linden Ave Raised)



Scott Street
Rail Partially Lowered with a Ped/Bike Undercrossing

Alternative 7 and 8: Rail at grade with Linden Ave Underpass



Scott Street
Rail at-grade with a Ped/Bike Undercrossing

### EXAMPLE OF PED/BIKE OVERCROSSING



Blossom Hill Road, San Jose

### EXAMPLE OF PED/BIKE OVERCROSSING



Market Street Overpass, San Francisco

### EXAMPLE OF PED/BIKE UNDERCROSSING





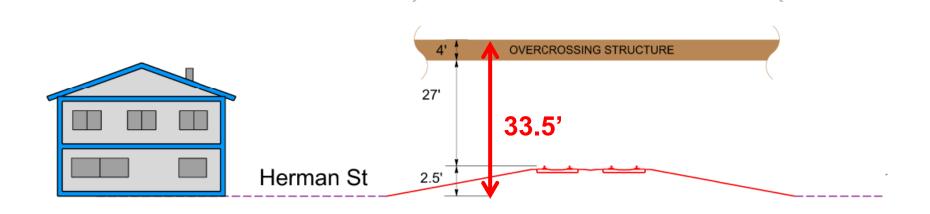


Homer Avenue, Palo Alto

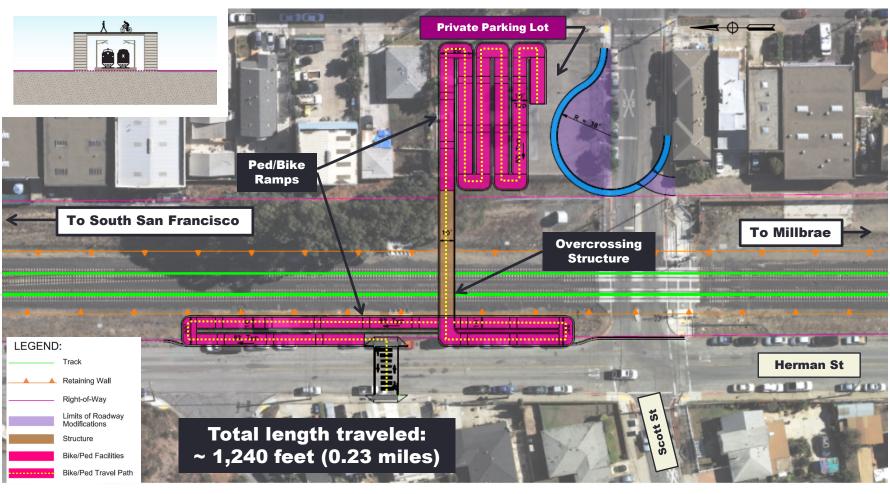
# ALTERNATIVE 1: TRACK RAISED Scott St Typical Section – Overcrossing



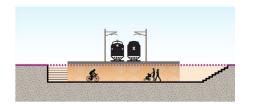
| Top of Rail Elevation Increase       | 2.5 ft  |
|--------------------------------------|---------|
| Vertical Clearance                   | 27 ft   |
| Structure Depth                      | 4 ft    |
| Total Elevation Climb from Herman St | 33.5 ft |



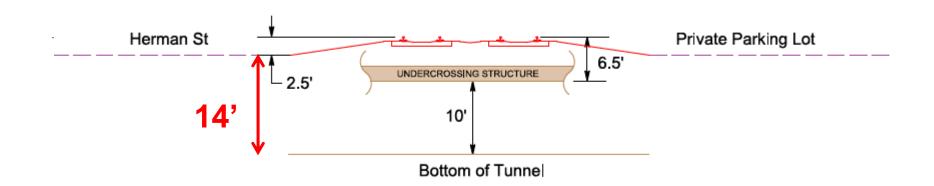
# ALTERNATIVE 1: TRACK RAISED Scott St Layout – Overcrossing



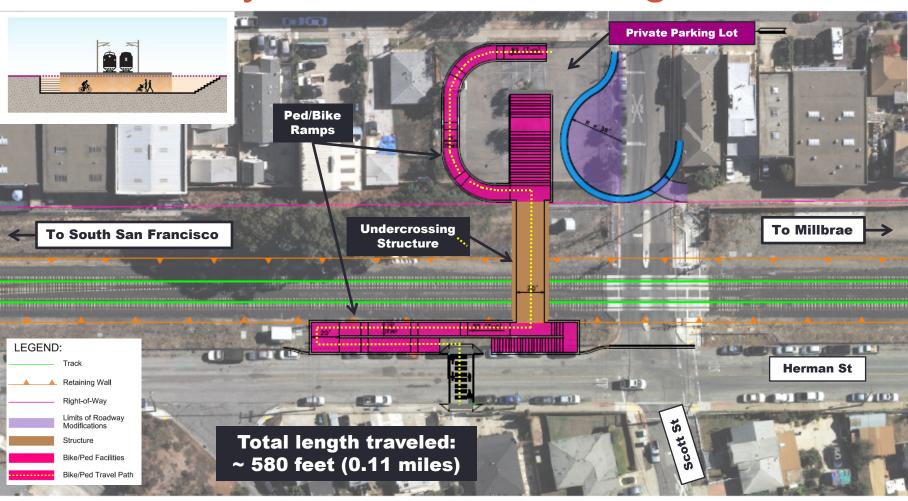
# ALTERNATIVE 5: TRACK RAISED Scott St Typical Section - Undercrossing



| Top of Rail Elevation Increase          | 2.5 ft |
|---|--------|
| Vertical Clearance                      | 10 ft  |
| Clearance from roof of structure to T/R | 6.5 ft |
| Total Elevation Descent from Herman St  | 14 ft  |



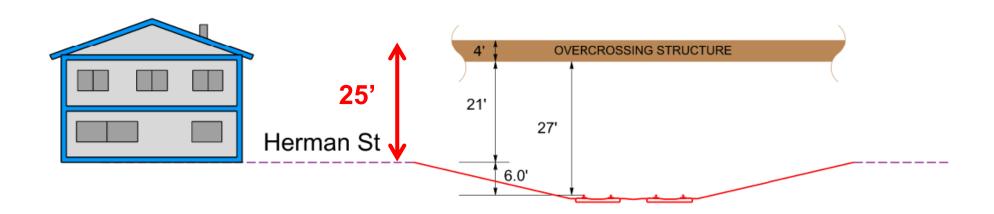
# ALTERNATIVE 5: TRACK RAISED Scott St Layout – Undercrossing



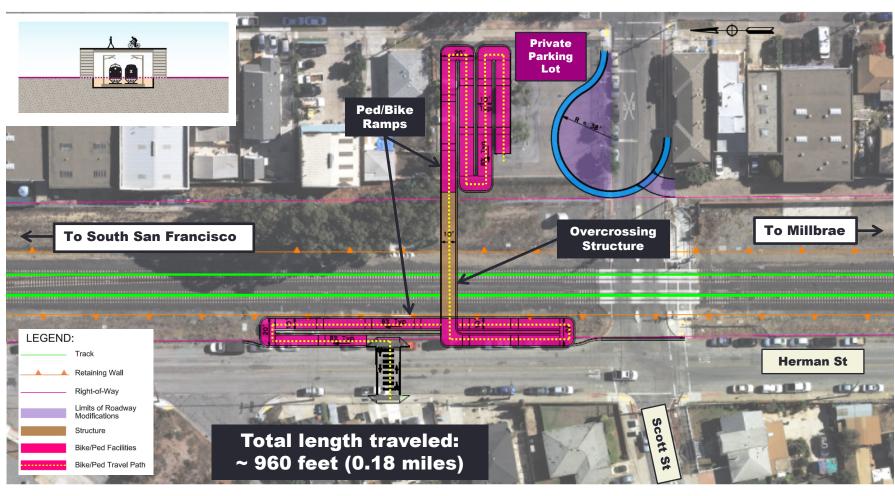
# ALTERNATIVE 2: TRACK LOWERED Scott St Typical Section – Overcrossing



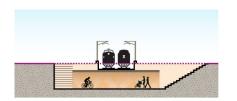
| Top of Rail Elevation Lowered        | -6 ft |
|--------------------------------------|-------|
| Vertical Clearance                   | 27 ft |
| Structure Depth                      | 4 ft  |
| Total Elevation Climb from Herman St | 25 ft |



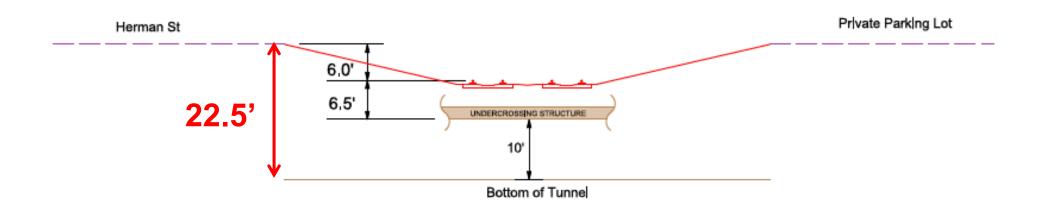
# ALTERNATIVE 2: TRACK LOWERED Scott St Layout – Overcrossing



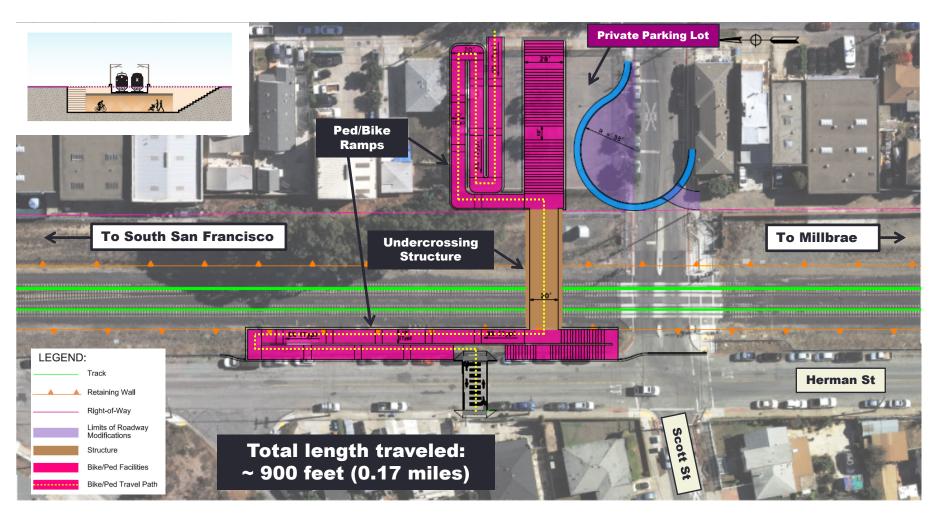
# ALTERNATIVE 6 – TRACK LOWERED Scott St Typical Section – Undercrossing



| Top of Rail Elevation Lowered           | 6 ft    |
|---|---------|
| Vertical Clearance                      | 10 ft   |
| Clearance from roof of structure to T/R | 6.5 ft  |
| Total Elevation Descent from Herman St  | 22.5 ft |



# ALTERNATIVE 6 – TRACK LOWERED Scott St Layout – Undercrossing



## FEEDBACK FROM COMMUNITY MEETING #3

- Disliked a pedestrian/bicycle undercrossing due to concerns
  - Homeless encampments
  - Reduced visibility of ped/bicyclists using an undercrossing
  - Stormwater flooding issues
- Desired to keep the at-grade crossing with no grade separation
- Asked whether a pedestrian/bicycle crossing was needed at all
- Terminus of the crossing should be moved north to align with an intersection or moved completely to Tanforan Avenue
- Requested confirmation that residential properties would not be taken or surrounding properties lowered or raised as a result of the railroad construction
- Desired soundwalls with a pedestrian/bicycle overcrossing

#### DECISIONS TO BE MADE

- Railroad Track
  - 3 Alternatives for Scott Street
    - Raised, lowered, or keep at current grade
- Pedestrian/Bicycle Crossing
  - Overcrossing vs Undercrossing

#### THREE POSSIBILE TRACK ELEVATIONS

- Tracks raised 2.5 ft Alternatives 1 & 5
- Tracks lowered 6 ft Alternatives 2 & 6
- Tracks stay at grade Alternatives 3,4,7, & 8
  - Similar elevation as Alternatives 1 and 5
- Context of South San Francisco
  - Property Impacts every alternative has property impacts in SSF with Alternatives 1 & 5 having the least, increasing with alternatives to most with Alternatives 4 & 8

#### Project Costs

- Alternatives 1 & 5 have least expected total costs
- Alternatives 2, 3, 6, & 7 have higher expected total costs
- Alternative 4 & 8 have the highest expected total costs

#### **CONCEPTUAL RENDERINGS**

- On Herman Street looking north at Scott Street
- On Herman Street looking east toward tracks at crossing
- On Herman Street near Bayshore Circle looking south

## **CURRENT CONDITION**



#### PED/BIKE UNDERCROSSING



#### PED/BIKE OVERCROSSING



#### **CURRENT CONDITION**



#### PED/BIKE UNDERCROSSING



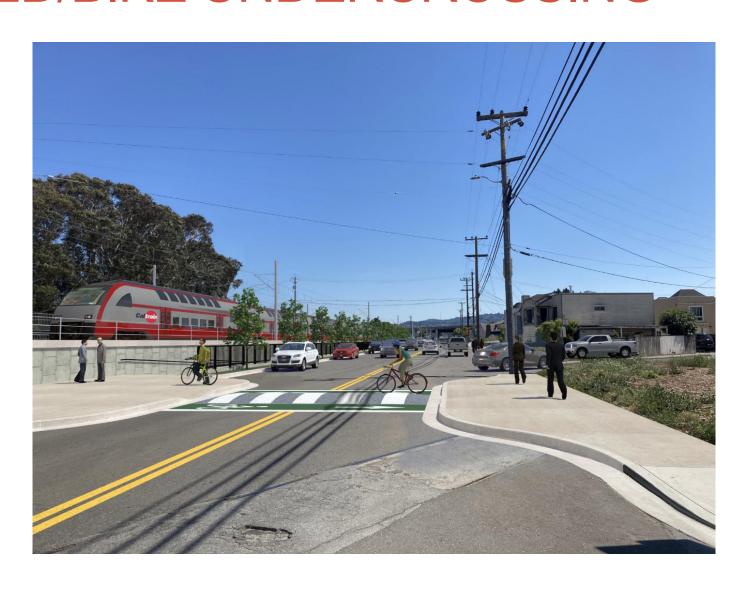
#### PED/BIKE OVERCROSSING



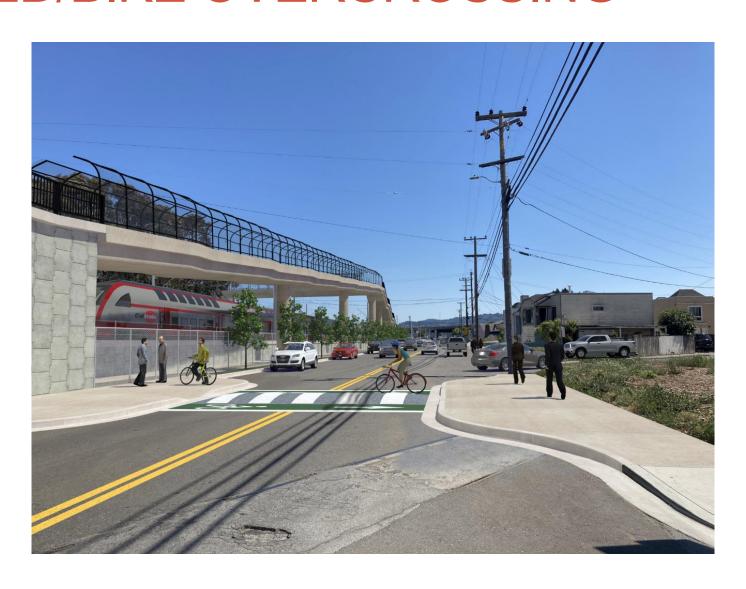
## **CURRENT CONDITIONS**



## PED/BIKE UNDERCROSSING



## PED/BIKE OVERCROSSING



#### DESIGN CONSIDERATIONS

- Vertical clearance requirement
  - Over a freeway = 18.5 feet
  - Over the tracks = 27 feet
- 2.5 foot rise every 30 feet (8.33%) with5-foot landings

## ADVANTAGES AND DISADVANTAGES OF PED/BIKE CROSSING OPTIONS

| Ped/Bike Crossing | Advantages   | Disadvantages  |
|-------------------|--|--|
| OVERCROSSING      | <ul> <li>Easier to construct than an undercrossing</li> <li>Less disruption to railroad operations during construction</li> <li>Potentially less costly</li> </ul> | <ul> <li>More difficult to cross (longer ramps)</li> <li>Greater visual impact overall</li> </ul>  |
| UNDERCROSSING     | <ul> <li>Easier for pedestrians to cross<br/>(shorter ramps)</li> <li>Low visual impact</li> </ul>   | <ul> <li>More difficult to construct than an overcrossing</li> <li>Greater impact to railroad operations during construction</li> <li>Potentially more costly</li> </ul> |

#### **NEXT STEPS**

- Council to provide direction at the regular meeting on 8/25/2020 on preferred alternative for tracks and crossing treatment at Scott Street
- Prepare conceptual designs, cost estimate, and renderings of preferred alternative
- Complete Project Study Report
- Seek funding for next phases
  - Currently, numerous City-led grade separation projects underway and at various stages of development.
  - Cities currently compete with each other for limited funding and priority.

## QUESTIONS?



## **THANK YOU!**

